AN ACT *to amend* 16.72 (2) (f), 16.75 (1) (a) 1. and 287.97; and *to create* 16.71 (7), 16.72 (2) (g), 20.370 (2) (hg), 287.07 (5) and 287.17 of the statutes; **relating** to: the disposal of electronic equipment, producer responsibility for electronic devices that are discarded, substances contained in electronic equipment, state purchasing of electronic equipment, granting rule–making authority, making an appropriation, and providing a penalty.

Analysis by the Legislative Reference Bureau

This bill makes numerous changes in the law related to the disposal of electronic equipment.

Producer responsibility

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This bill requires a producer of electronic equipment to implement a program under which the producer finances the collection and recycling or disposal of certain kinds of electronic equipment sold in this state. The kinds of electronic equipment that must be collected are televisions, computer monitors, other video display devices, computers, printers, optical scanners, and mobile telephones (covered electronic equipment). The bill authorizes the Department of Natural Resources (DNR) to promulgate rules adding additional kinds of electronic equipment to this list. If a producer fails to implement a program that satisfies the requirements of the bill, the bill prohibits the sale of the producer's covered electronic equipment in this state.

A producer is responsible for financing the collection and disposition of its own covered electronic equipment that is sold in this state after the requirement takes effect and a portion of all covered electronic equipment, without regard to who produced the equipment, that was sold in this state before the requirement takes effect (historic and orphan covered waste). The amount of historic and orphan historic waste for which a producer is responsible is based on the producer's market share.

The bill requires a producer to submit a plan describing its proposed program to DNR no later than 30 months after this bill becomes law. A plan must satisfy a number of requirements in addition to containing the provisions that the producer proposes to implement to comply with the requirements for financing the collection and disposition of covered electronic equipment. The plan must show how the producer will comply with requirements for the protection of workers who participate in the collection and disposition of covered electronic equipment, how the producer will comply with labeling and consumer education requirements, and how the producer will ensure that covered electronic equipment will not be exported to a country that is not a member of the Organization for Economic Cooperation and Development, except that covered electronic equipment may be exported if it is in working order and destined for direct reuse. A plan must also describe the actions that the producer will take if the plan, once implemented, fails to achieve the performance requirements set forth in the bill for the amount of covered electronic equipment collected and the amount of components and materials that are reused or recycled.

The bill requires DNR to review the plan submitted by a producer and, within four months of receiving the plan, approve the plan or notify the producer of any deficiencies. A producer must begin to implement its plan upon approval and must fully implement the plan within a year after approval. Once DNR approves a producer's plan or within three years after the bill becomes law, whichever is earlier, the producer must also provide to DNR proof of financial responsibility for complying with the bill's requirements. The amount of the proof of financial responsibility is based on the sales of the producer's covered electronic equipment in this state, but may not be less than \$300,000. The bill also requires a producer to conduct public polling to determine public awareness of the producer's program.

The bill requires a producer to submit to DNR an annual report on its program showing whether the program is consistent with the approved plan and whether the producer has achieved the performance requirements set forth in the bill. DNR must review each report and, within nine months of receipt of the report, notify the producer of any deficiency in its program. If a producer fails to remedy deficiencies by a deadline set by DNR, DNR notifies the producer that its program is disapproved and no person may sell the producer's covered electronic equipment in this state.

The bill allows a producer to work jointly with other producers to comply with the bill's requirements. The bill also authorizes DNR to grant a waiver from the requirements in the bill to a producer with sales in this state that have a dollar value of less than 0.1 percent of the dollar value of all sales of covered electronic equipment in this state.

Prohibition on hazardous substances in electronic equipment

This bill prohibits the sale in this state of covered electronic equipment that contains certain substances beginning seven years after this bill becomes law, unless DNR grants an exemption from the prohibition for a specific substance. The substances are lead, mercury, cadmium, beryllium, hexavalent chromium, brominated flame retardants, and polyvinyl chloride. DNR may promulgate rules adding substances to this list. DNR may grant an exemption from the prohibition for a limited term if a producer demonstrates that it is technically impossible to substitute a less harmful alternative.

Landfill ban

This bill prohibits the disposal in landfills of televisions, computer monitors, other video display devices, computers, printers, optical scanners, mobile telephones, and rechargeable batteries from mobile telephones or other portable electronic equipment. The prohibition takes effect on January 1 of the first year that begins at least a year after the bill becomes law.

State purchasing

This bill prohibits a state agency from purchasing covered electronic equipment produced by a producer that fails to submit a plan to DNR for the collection and disposition of covered electronic waste by the deadline established in the bill. The bill also requires the Department of Administration and other state agencies, in writing specifications for the purchase of covered electronic equipment, to incorporate terms requiring the vendor to take possession of or otherwise properly dispose of the equipment after the equipment is taken out of service.

For further information see the *state* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 16.71 (7) of the statutes is created to read:
- 2 16.71 (7) The department, any other designated purchasing agent under sub.
- 3 (1), and each authority other than the University of Wisconsin Hospitals and Clinics
- 4 Authority, may not purchase covered electronic equipment, as defined in s. 287.17
- 5 (1) (a), produced by a vendor that has violated s. 287.17 (3).
- **SECTION 2.** 16.72 (2) (f) of the statutes is amended to read:
- 7 16.72 **(2)** (f) In Except as provided in par. (g), in writing specifications under
- 8 this subsection, the department, any other designated purchasing agent under s.

16.71 (1), and each authority, other than the University of Wisconsin Hospitals and Clinics Authority, shall incorporate requirements relating to the recyclability and ultimate disposition of products and, wherever possible, shall write the specifications so as to minimize the amount of solid waste generated by the state, consistent with the priorities established under s. 287.05 (12), and to minimize the amount of hazardous waste generated by the state. All specifications under this subsection shall discourage the purchase of single–use, disposable products and require, whenever practical, the purchase of multiple–use, durable products.

SECTION 3. 16.72 (2) (g) of the statutes is created to read:

16.72 **(2)** (g) In writing specifications under this subsection pertaining to covered electronic equipment, as defined in s. 287.17 (1) (a), the department, any other designated purchasing agent under s. 16.71 (1), and each authority, other than the University of Wisconsin Hospitals and Clinics Authority, shall incorporate terms requiring the vendor to take possession of or otherwise properly dispose of the covered electronic equipment after the covered electronic equipment is taken out of service by the department, designated purchasing agent, or authority, as applicable.

SECTION 4. 16.75 (1) (a) 1. of the statutes, as affected by 2003 Wisconsin Act 33, is amended to read:

16.75 **(1)** (a) 1. All orders awarded or contracts made by the department for all materials, supplies, equipment, and contractual services to be provided to any agency, except as otherwise provided in par. (c) and subs. (2), (2g), (2m), (3m), (3t), (6), (7), (8), (9), and (10m) and ss. 16.71 (7), 16.73 (4) (a), 16.751, 16.754, 16.964 (8), 50.05 (7) (f), 153.05 (2m) (a), and 287.15 (7), shall be awarded to the lowest responsible bidder, taking into consideration life cycle cost estimates under sub. (1m), when appropriate, the location of the agency, the quantities of the articles to

1	be supplied, their conformity with the specifications, and the purposes for which they
2	are required and the date of delivery.
3	SECTION 5. 20.370 (2) (hg) of the statutes is created to read:
4	20.370 (2) (hg) Producer responsibility for electronic waste. All moneys
5	received under s. 287.17 (6) and (14) for the cost of administering the electronic waste
6	program under ss. 287.07 (5) and 287.17.
7	Section 6. 287.07 (5) of the statutes is created to read:
8	287.07 (5) Electronic devices. Beginning on January 1 of the first year that
9	begins at least 365 days after the effective date of this subsection [revisor inserts
10	date], no person may dispose of any of the following in a solid waste disposal facility:
11	(a) A television, computer monitor, or other video display device.
12	(b) A computer, including a portable computer.
13	(c) A printer.
14	(d) An optical scanner.
15	(e) A mobile telephone.
16	(f) A rechargeable battery from a mobile telephone or other portable electronic
17	device.
18	Section 7. 287.17 of the statutes is created to read:
19	287.17 Producer accountability for electronic waste. (1) Definitions.
20	In this section:
21	(a) "Covered electronic equipment" means any of the following:
22	1. Televisions, computer monitors, and other video display devices.
23	2. Computers, including portable computers.
24	3. Printers.
25	4. Optical scanners.

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- 5. Mobile telephones.
- 2 6. Any other kind of electronic equipment specified by the department under sub. (12).
 - (b) "Covered electronic waste" means covered electronic equipment that has been taken out of service or has been relinquished for recycling or disposal but has not been recycled or finally disposed of. "Covered electronic waste" does not include covered electronic equipment that has been donated for reuse or sold for reuse.
 - (c) "Electronic equipment" means equipment that requires electric current or electromagnetic fields to function and that contains a circuit board.
 - (cm) "Historic covered waste" means covered electronic equipment that was first sold at retail before the effective date under sub. (2) and that has become electronic waste, the producer of which is in business on the effective date under sub. (2).
 - (d) "Orphan covered waste" means covered electronic equipment that was first sold at retail before the effective date under sub. (2) and that has become electronic waste, the producer of which is not in business on the effective date under sub. (2).
 - (e) "Producer" means a person, other than a person that remanufactures and resells covered electronic waste, that does any of the following:
 - 1. Manufactures and sells covered electronic equipment under its own brand.
 - 2. Manufactures and sells covered electronic equipment without affixing a brand.
 - 3. Resells covered electronic equipment manufactured by others under the person's own brand.
 - (f) "Program" means the actions that are taken to carry out a plan approved under sub. (4).

- (g) "Recycling" means processing waste materials to prepare them to be used for the same or a different use. "Recycling" does not include burning waste with or without energy recovery.
- (h) "Reuse" means to use covered electronic equipment or a component of covered electronic equipment for its original use.
- (2) EFFECTIVE DATE. The effective date for subs. (3) to (14) is the first day of the 25th month beginning after the effective date of this subsection [revisor inserts date].
- (3) PLAN. (a) Except as provided under sub. (13), no later than the first day of the 6th month beginning after the effective date under sub. (2), a producer whose covered electronic equipment is sold in this state shall submit to the department a plan that includes all of the following:
- 1. Provisions, designed to achieve the performance requirements in sub. (7) (a), under which the producer finances the collection, transportation, and reuse, recycling, treatment, or disposal, in a manner that is consistent with all requirements under state law, of the producer's covered electronic equipment first sold at retail after the effective date under sub. (2) that is discarded in this state.
- 2. Provisions, designed to achieve the performance requirements in sub. (7) (b), under which the producer finances the collection, transportation, and reuse, recycling, treatment, or disposal, in a manner that is consistent with all requirements under state law, of the producer's share, as determined under sub. (7) (c), of historic covered waste and orphan covered waste.
- 3. Provisions to ensure compliance with the worker protection requirements in sub. (7) (d) and (e).
 - 4. Provisions for meeting the labeling requirements in sub. (8).

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- 5. Provisions for meeting the consumer education requirements in sub. (9).
- 2 6. Provisions for meeting the requirements for providing information to recyclers in sub. (10).
 - 7. A description of actions that will be implemented by the producer if the provisions under subd. 1.or 2. fail to achieve the performance requirements in sub. (7) (a) or (b).
 - 8. Documentation, such as contracts, letters of intent, or memoranda of understanding, that all persons whose participation is needed to implement the provisions under subds. 1. and 2. are willing to participate.
 - 9. One of the following:
 - a. Information concerning the number of the producer's televisions sold in this state during each of the 10 years before the year in which the producer submits the plan and information concerning the number and type of the producer's computers, mobile telephones, and other pieces of covered electronic equipment sold in this state during each of the 5 years before the year in which the producer submits the plan.
 - b. A statement that the producer prefers to have the department estimate under sub. (7) (c) the sales of the producer's covered electronic equipment in this state.
 - 10. Provisions that ensure all of the following:
 - a. That covered electronic waste collected under the plan that contains a substance listed in sub. (15) (a) 1. to 8. and that is not in working order is not exported to any country that is not a member of the Organization for Economic Cooperation and Development.
 - b. That covered electronic waste collected under the plan that contains a substance listed in sub. (15) (a) 1. to 8. and that is in working order is not exported

- to any country that is not a member of the Organization for Economic Cooperation and Development unless the producer or a person participating in the producer's program certifies to the department that the covered electronic waste is in working order and is destined for direct reuse.
- 11. Provisions to ensure that opportunities and locations for collection of covered electronic waste are convenient for all persons in this state.
- (b) A producer may not include in a plan under par. (a) a requirement that persons who wish to discard covered electronic equipment pay a fee, at the time that the covered electronic equipment is relinquished, to discard the covered electronic equipment, but may require those persons to deliver covered electronic equipment to a collection point.
- (c) A producer may provide for a person other than the producer to implement portions of a plan under par. (a) and may provide for implementation of portions of a plan jointly with other producers.
- (4) Review of Plan. The department shall review a plan submitted under sub. (3) within 3 months of its submission to determine whether the plan complies with the requirements of that subsection. Within 30 days after completing its review, the department shall notify a producer of any deficiencies in the producer's plan. If an original or modified plan complies with the requirements of sub. (3), the department shall approve the plan. If a producer fails to remedy deficiencies in the producer's plan by a deadline set by the department, the department shall disapprove the plan and no person may sell the producer's covered electronic equipment in this state.
- (5) IMPLEMENTATION. Upon approval under sub. (4) of a producer's plan, the producer shall begin to implement the plan. A producer shall fully implement its plan no more than 12 months after the department approves the plan under sub. (4).

- (6) PROOF OF FINANCIAL RESPONSIBILITY. Except as provided under sub. (13), no person may sell a producer's covered electronic equipment in this state beginning on the first day of the 12th month beginning after the effective date under sub. (2) or on the first day of the 2nd month beginning after the approval of the producer's plan under sub. (4), whichever is earlier, unless the producer files with the department a surety bond or other form of financial assurance acceptable to the department in an amount equal to \$300,000 or 10 percent of the dollar amount of the sales of the producer's covered electronic equipment in this state in the year before the producer files the bond, whichever is greater, established in favor of or made payable to the department to cover costs incurred because of any violation by the producer of the requirements of this section.
- (7) PERFORMANCE REQUIREMENTS. (a) To achieve the performance requirements for a producer's covered electronic equipment that is sold at retail after the effective date under sub. (2) and that is discarded in this state, a producer must demonstrate all of the following:
- 1. That, no later than the first day of the 24th month beginning after approval of the producer's plan under sub. (4), the number of pieces of the producer's covered electronic equipment sold at retail after the effective date under sub. (2) that are collected through the producer's program annually equals at least 50 percent of the number of pieces of the producer's covered electronic equipment that are sold at retail in this state annually and that the program annually results in the reuse or recycling of at least 50 percent of the components and materials contained in the covered electronic equipment that is collected.
- 2. That, no later than the first day of the 48th month beginning after approval of the producer's plan under sub. (4), the number of pieces of the producer's covered

electronic equipment sold at retail after the effective date under sub. (2) that are collected through the producer's program annually equals at least 75 percent of the number of pieces of the producer's covered electronic equipment that are sold at retail in this state annually and that the program annually results in the reuse or recycling of at least 75 percent of the components and materials contained in the covered electronic equipment that is collected.

- 3. That, no later than the first day of the 60th month beginning after approval of the producer's plan under sub. (4), the number of pieces of the producer's covered electronic equipment sold at retail after the effective date under sub. (2) that are collected through the producer's program annually equals at least 90 percent of the number of pieces of the producer's covered electronic equipment that are sold at retail in this state annually and that the program annually results in the reuse or recycling of at least 95 percent of the components and materials contained in the covered electronic equipment that is collected.
- (b) To achieve the performance requirements for historic covered waste and orphan covered waste, a producer must demonstrate all of the following:
- 1. That, no later than the first day of the 24th month beginning after approval of the producer's plan under sub. (4), the amount of historic covered waste and orphan covered waste collected through the producer's program annually equals at least the producer's share, determined under par. (c), of 2 kilograms per resident of this state and that the program annually results in the reuse or recycling of at least the producer's share of 1.5 kilograms of the historic covered waste and orphan covered waste.
- 2. That, no later than the first day of the 60th month beginning after approval of the producer's plan under sub. (4), the amount of historic covered waste and

- orphan covered waste collected through the producer's program annually equals at least the producer's share, determined under par. (c), of 4 kilograms per resident of this state and that the program annually results in the reuse or recycling of at least the producer's share of 3.5 kilograms of the historic covered waste and orphan covered waste.
- (c) The department shall determine each producer's share for the purposes of par. (b) based on the producer's market share of sales of covered electronic equipment. If a producer does not provide the information under sub. (3) (a) 9. a., the department shall increase its estimate of the producer's market share by 10 percent, and adjust its estimates of the market shares of producers who provide that information accordingly. The department may adjust its determinations of market share annually.
- (d) A producer shall include in its plan submitted under sub. (3) provisions to ensure that employers of workers who perform activities necessary to collect, transport, reuse, recycle, treat, or dispose of covered electronic waste under the producer's program protect the health and safety of those workers by doing all of the following:
- 1. Providing to the department of workforce development evidence of compliance with state and federal occupational safety and health requirements.
- 2. Performing monitoring of the employers' facilities for all of the substances under sub. (15) (a) 1. to 8. and reporting the results of the monitoring to the department of workforce development every 3 months.
- 3. Performing human health monitoring of all of the workers, including blood testing for lead, and compounds containing bromine, chlorine, and mercury, and

- reporting the results of the monitoring to the department of workforce development every 3 months.
 - (e) A producer shall include in its plan submitted under sub. (3) provisions to ensure that prison labor is not used in this state to collect, transport, reuse, recycle, treat, or dispose of covered electronic waste under the producer's program unless all of the following apply:
 - 1. The prisoners are provided with compensation equivalent to market wages for the work performed.
 - 2. The prisoners are afforded protections that are at least equal to those provided under this state's occupational health and safety laws and rules, in addition to the protections under par. (d).
 - **(8)** Labeling. Beginning on the first day of the 12th month beginning after the date on which a producer's plan is approved under sub. (4), no person may sell the producer's covered electronic equipment in this state unless the equipment is labeled with the following information or is accompanied by written material to be provided to the user of the equipment that contains the following information:
 - (a) A description of which of the substances under sub. (15) (a) 1. to 8. are contained in the covered electronic equipment and of the parts that contain those substances.
 - (b) A description of the prohibitions in s. 287.07 (5).
 - (c) A toll–free telephone number or the address of an Internet site that users of covered electronic equipment can use to obtain information and instructions about discarding the covered electronic equipment through the producer's program.

- **(9)** Consumer education. A producer shall include in a plan submitted under sub. (3) provisions for educational activities that are designed to ensure that users of covered electronic equipment understand all of the following:
 - (a) The prohibitions in s. 287.07 (5).
- (b) The potential effects on human health and the environment of the substances listed in sub. (15) (a) 1. to 8. and the dangers of improper disposal of covered electronic equipment.
- (c) The available options for discarding covered electronic equipment, including those under the producer's program.
- (d) The role of users of covered electronic equipment in achieving the reuse, recycling, and other proper disposal of covered electronic equipment.
- (10) Information for recyclers. A producer shall include in a plan submitted under sub. (3) provisions for providing, to persons who recycle or disassemble the producer's covered electronic waste, information that is needed to ensure that the recycling or disassembly is conducted in a manner that protects worker health and safety and that is environmentally sound. In the plan, a producer shall commit itself to providing, to persons who recycle or disassemble the producer's covered electronic waste, the information required by this subsection for a new model of covered electronic equipment immediately upon the introduction of the new model.
- (11) Review of program. (a) Within 12 months of approval of its plan and annually thereafter, a producer shall submit a report that demonstrates whether the producer's program is consistent with the approved plan and, for reports submitted after the performance requirements under sub. (7) (a) and (b) apply, whether the producer has achieved the performance requirements. In its report, a producer shall

- provide documentation to show whether its program has resulted in the export of covered electronic waste that is inconsistent with sub. (3) (a) 10.
- (b) The department shall review each report under par. (a) within 6 months of its submission. Within 3 months after completing its review, the department shall notify a producer of any deficiency in its program. If a producer fails to remedy any deficiencies in its program by a deadline set by the department, the department shall notify the producer that its program is disapproved and no person may sell the producer's covered electronic equipment in this state.
- (c) 1. No later than 20 months after the approval of a producer's plan under sub.

 (4), the producer shall submit to the department a proposal for the design and implementation of independent polling of awareness of the producer's program among residents of this state. A group of producers may satisfy the requirement in this subdivision through a joint submission. The department shall notify a producer of any deficiencies in the producer's proposal. If the department determines that an original or modified proposal will accurately measure awareness of the producer's program, the department shall approve the proposal. If a producer fails to remedy any deficiencies in the producer's proposal by a deadline set by the department, the department shall disapprove the proposal and no person may sell the producer's covered electronic equipment in this state.
- 2. A producer shall conduct the polling provided for in its proposal approved under subd. 1. No later than 4 months after approval of the proposal, the producer shall report the results of the polling to the department.
- (d) A producer shall make a report submitted under par. (a) available to the public on the Internet for 3 years after it submits the report and shall allow the department to place a link to the report on the department's Internet site.

- (12) Additional covered electronic equipment. The department may promulgate rules specifying kinds of electronic equipment, the disposal of which may be harmful to human health or the environment, in addition to the kinds of electronic equipment in sub. (1) (a) 1. to 5., that are considered to be covered electronic equipment. The department shall specify all of the following in a rule promulgated under this subsection:
- (a) A date, at least 6 months after the rule is promulgated, by which a producer of the kind of electronic equipment must submit to the department a plan under sub. (3) for the kind of electronic equipment or proposed modifications to add the kind of electronic equipment to a plan previously approved under sub. (4).
- (b) A date, at least 6 months after the rule is promulgated, by which a producer of the kind of electronic equipment must file with the department proof of financial responsibility under sub. (6) if the producer has not previously filed that proof.
- (c) A date, at least 12 months after the rule is promulgated, by which a producer of the kind of electronic equipment must implement the program for the kind of electronic equipment.
- (13) Waiver. A producer may apply to the department for a waiver from the requirements of subs. (3) to (11) if the dollar amount of annual sales in this state of the producer's covered electronic equipment is less than 0.1 percent of the dollar amount of annual sales in this state of all covered electronic equipment. The department may impose conditions on a waiver under this subsection. No person may sell in this state a producer's electronic equipment if the producer violates conditions imposed on a waiver under this subsection.
- **(14)** FEES. (a) The department shall promulgate rules specifying fees to be paid by producers when they submit plans under sub. (3) and periodic fees to be paid by

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producers with approved plans. The department shall base a producer's fees on the
amount of the producer's covered electronic equipment sold in this state and shall
design the fees to cover the costs of administering this section and s. 287.07 (5).

- (b) The department may promulgate a rule specifying fees for granting waivers under sub. (13).
- (15) RESTRICTIONS ON HAZARDOUS SUBSTANCES IN ELECTRONIC EQUIPMENT. (a) Except as provided in par. (b), beginning on the first day of the 60th month beginning after the effective date under sub. (2) or, for a substance specified under subd. 8., beginning on the date specified under par. (c), no person may sell covered electronic equipment in this state that contains any of the following:
- 1. Lead.
- 12 2. Mercury.
 - 3. Cadmium.
- 4. Beryllium.
- Hexavalent chromium.
- 16 6. Brominated flame retardants.
- 17 7. Polyvinyl chloride.
- 18 8. Any other substance specified by the department under par. (c).
 - (b) The department may grant a limited term exemption from the prohibition under par. (a) with respect to a substance if a producer demonstrates to the department that it is technically impossible to substitute a less harmful alternative for the substance. The department shall limit the length of an exemption to ensure that producers have an incentive to identify a less harmful alternative. The department may rescind an exemption when the department determines that it is possible to substitute a less harmful alternative for the substance.

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(c) The department may promulgate rules specifying substances that are
harmful to human health or the environment, in addition to the substances in par.
(a) 1. to 7., that may not be contained in covered electronic equipment sold in this
state. In a rule promulgated under this subsection, the department shall specify a
date, at least 6 months after the rule is promulgated, after which covered electronic
equipment containing the substance may not be sold in this state.
(16) Penalties. Any producer that violates this section may be required to
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forfeit not more than \$10,000 for each violation. Any person other than a producer that violates this section is not subject to a penalty.

SECTION 8. 287.97 of the statutes is amended to read:

287.97 Penalties. Any person who violates this chapter, except s. 287.07, 287.08, 287.17, or 287.81, or any rule promulgated under this chapter, except under s. 287.07, 287.08, 287.17, or 287.81, may be required to forfeit not less than \$10 nor more than \$1,000 for each violation.

15 (END)